



RECEIVED Children & Families
Commission of Orange County

2009 MAR 25 PM 12: 26

Agenda Item No. 2
April 1, 2009 Meeting

CLERK OF THE BOARD
ORANGE COUNTY
BOARD OF SUPERVISORS

DATE: March 23, 2009

TO: Children and Families Commission of Orange County

FROM: Michael M. Ruane, Executive Director

SUBJECT: Early Development Index (EDI) – Phase 2 Expansion

SUMMARY:

It has been well established that the early experiences of children are critical to their healthy development and to their later educational success. A challenge in gauging community needs and achievements has been that early development in and before kindergarten is either not measured or is not consistently measured across schools, school districts or communities. To assist in addressing this need, the Commission has sponsored a local pilot project to implement the Early Development Index (EDI) tool. The EDI addresses how children are developing by the time they reach school age, and the services, supports and environments that influence children in their first five years of life. Continued funding to implement the second phase of the EDI pilot is recommended.

BACKGROUND:

The Commission's plan to implement the EDI in Orange County included three phases:

- *Focus Group* – Assess teacher perceptions about EDI implementation challenges and benefits
- *Phase 1: Pilot* – Adapt the EDI for a California context and test in a diverse community
- *Phase 2: Expansion* – Expand the pilot to include additional communities

Phase 1, which was implemented last year at five elementary schools in the Newport-Mesa Unified School District, demonstrated that high quality data on early development from multiple sites is feasible to collect and that teachers found the activity to be relatively easy and a valuable experience. The Commission received a report on the EDI pilot at the December 2008 meeting and authorized staff to work with the University of California, Los Angeles (UCLA) - Center for Healthier Children, Families and Communities and local school districts to develop an implementation approach for the Phase 2 Expansion of the project.

Staff has met with local school districts that have expressed interest in participating in the project and have developed an implementation approach for Phase 2 of the EDI project. Newport-Mesa Unified School District proposed expanding implementation of the project to nine schools, including four that participated in last year's pilot.

In March 2009, the Commission approved funding for the Newport-Mesa Unified School District's continued participation in EDI as part of the district's continued participation in the LEAPS

program. District funds were designated to compensate kindergarten teachers for their participation in the EDI Expansion.

District	Number of Schools	Number of Classrooms	Number of Teachers	Number of Children	Estimated Cost of Teacher Compensation
Anaheim City School District	3	9	8	282	\$2,986
Centralia School District	9	20	32	598	\$9,150
Magnolia School District	3	17	19	348	\$5,130
Newport-Mesa Unified School District	9	42	46	728	\$17,174
Total	24	88	105	1,956	\$34,440

Three additional school districts covering the city of Anaheim have agreed to implement the EDI this year (Anaheim City, Centralia, and Magnolia School Districts). Having a cluster of participating schools and covering a continuous geographic area, such as a city or school district, is important in implementing the EDI because it allows for the presentation of data for all the children in a given area. Teacher compensation for these districts to participate in the EDI pilot can be added to existing district contracts through administrative process. As part of the district's participation in the pilot, Commission support will be provided to assist in using EDI results for local planning and targeting resources on critical identified needs.

In order to implement the EDI Expansion in the four school districts described above, staff proposes amending the current contract with UCLA for the scope, activities and timeline presented in Attachment 1.

W. K. Kellogg Foundation – Funding for National Replication

Last month, a representative of the W. K. Kellogg Foundation visited the Commission to hear about our experience in implementing the Early Development Index (EDI) in Orange County. There has been considerable interest from national foundations in the pilot of the EDI community assessment tool. Kellogg's visit included a tour of the Newport-Mesa Unified School District for a school district's perspective about participating in EDI and a visit to the Adams Elementary school to hear comments from kindergarten teachers who participated in the pilot.

Following the site visit, the Kellogg Foundation Board authorized funding to implement the EDI in up to three communities, in conjunction with the UCLA Center for Healthier Children, Families, and Communities. The Foundation has an interest in the Orange County Commission's participating in their project as a Vanguard Center.

The Kellogg Foundation is a recognized national foundation with a legacy of accountability and stewardship. The Commission shares the Foundation's interest to "strengthen and create conditions that propel vulnerable children to achieve success as individuals and as contributors to

the larger community". The Foundation's and Commission's work is even more critical and yet challenging during the current economic downturn when less funding is available to target to increasing needs. The American Recovery and Reinvestment Act however may provide fiscal relief to the public and private sectors to help workers hurt by the recession, promote community development and affordable housing, and expand early care and education and health programs. The "census of children" data to be developed through implementation of the EDI will be crucial for communities to make effective and informed decisions in support of pending policy change at the state and federal levels.

STRATEGIC PLAN & FISCAL SUMMARY:

The proposed project has been specifically reviewed in relation to the Commission's Strategic Plan and is consistent with the Capacity Building goal, among others. This action has also been reviewed in relation to the Commission's outside strategic assessment report, and is consistent with maintaining a focus on directing more resources to support children's early learning needs, enhancing the evaluation system to emphasize improved outcomes for children, and investing in catalytic activities to attract additional resources and sustain growth. Funding for this item is within the Performance Outcome Measurement System category of the Commission's FY 08/09 budget.

Because of the shared interest with the Kellogg Foundation, other major foundations and potentially the federal government, this pilot effort is recommended even under the potential of financial redirection since it may not only assist in leveraging new funding opportunities but would assist in focusing on investing in education, health and human service systems in the most responsive ways.

PRIOR COMMISSION ACTIONS:

1. December 2008 – Authorized funding for UCLA to implement first part of Phase 2 of EDI.
2. March 2008 - Authorized funding for UCLA to implement Phase 1 of EDI.
3. September 2007 - Received presentation on EDI and application to Orange County.
4. April 2007 - Approved review of the feasibility/approach for implementing EDI locally.

RECOMMENDED ACTION:

Adopt resolution (Attachment 2) authorizing the Executive Director or designee to prepare and negotiate an Amendment to Agreement PS-49 with the Regents of the University of California (University of California, Los Angeles, Center for Healthier Children, Families and Communities) to add scope, deliverables and funding as indicated on Attachment 1, in an amount not to exceed \$134,000, for a new contract Maximum Obligation of \$432,000 and extend the term for seven months through November 30, 2009 to implement Phase 2 of the Early Development Index.

ATTACHMENTS:

1. Early Development Index – Expanded Scope, Deliverables and Due Dates

2. Resolution to amend Agreement PS-49 with the Regents of the University of California (University of California, Los Angeles, Center for Healthier Children, Families and Communities) to implement Phase 2 of the Early Development Index.

Contact: Alyce Mastrianni

Early Development Index – Expanded Scope, Deliverables and Due Dates

Recommended Action:

- Extend contract term end date from May 1, 2009 to November 30, 2009
- Add the following scope, deliverables and funds to the current contract PS-49

Deliverable	Description of Deliverable and/or Related Activities	Costs	Due Dates
11. EDI Data Analysis Report (Chapter of Final Report)	<ul style="list-style-type: none"> • Conduct data analysis to report on <ul style="list-style-type: none"> ○ Student and teacher demographics ○ Teacher feedback forms ○ EDI scores which report on the percent of children vulnerable in each developmental domain ○ How the EDI data compares to other population based indicators • Develop Data Analysis Report which includes data tables and accompanying narrative 	\$33,000	July 2009
12. EDI Data Maps (Chapter of Final Report)	<ul style="list-style-type: none"> • Work with Commission to identify local data sources that can be mapped and overlaid with EDI data (.e.g. child abuse data, community services, etc). • Create shape files; • Geocode EDI pilot data; • Gather data on population-based indicators and community resources (as available geographically); • Create approximately 10 EDI-related maps per neighborhood geography including: <ul style="list-style-type: none"> ○ Proportion of children developmentally vulnerable by each of the five EDI domains; ○ Maps of population indicators and Community Resources (as available). 	\$32,400	August 2009
13. Data Analysis (Chapter of Final Report)	<ul style="list-style-type: none"> • Conduct an internal consistency analysis: Using combined samples from first and second year pilots, examine the internal consistency of the items to determine if the EDI instrument finds similar levels of reliability to previous sites. • Conduct a factor/IRT analysis to assess the feasibility of reducing the number of items in the EDI and to whether the structure of the items in the domains and subdomains reflect those found when used in previous sites. • Examine the test-retest reliability of the EDI amongst teachers in pilot who have job share and are willing to participate in a test-retest reliability study. • At sites where the Modified Desired Results Developmental Profile (MDRDP) is already being implemented, assess association between MDRDP and EDI results (provided Commission can provide UCLA with access to MDRDPs with Student IDs linked to EDIs). 	\$29,000	August 2009

Deliverable	Description of Deliverable and/or Related Activities	Costs	Due Dates
14. Recruit District/s for 2010 Implementation	<ul style="list-style-type: none"> • Commission sets up planning meetings with interested school district/s. • UCLA and Commission will meet with each interested school district/s to discuss logistics of implementation. • UCLA coordinates with district/s on development and receipt of district/s excel files. 	\$3,000	September 2009
15. Technical Assistance for Community Engagement	<ul style="list-style-type: none"> • Commission will identify existing organizations within the community to engage around EDI results. The purpose is to: <ul style="list-style-type: none"> ○ Facilitate a discussion of the results ○ Assist with development of new or revised programs based on EDI findings. • UCLA will provide technical assistance as requested. 	\$1,000	October 2009
16. Train the Trainer Sessions for Teacher Orientations	<ul style="list-style-type: none"> • Develop a train the trainer module for EDI teacher orientations. • Commission will identify trainers from school district/s who will conduct EDI teacher orientations/trainings. • Conduct up to two train the trainer sessions in Orange County for those in district/s who will carryout the orientations for teachers. 	\$8,000	November 2009
17. Process Evaluation and Recommendations (Consolidated into Final Report)	<ul style="list-style-type: none"> • The process evaluation will be included as a chapter in the final report. The process evaluation includes results from: <ul style="list-style-type: none"> ○ Teacher orientation feedback forms ○ Teacher "post-implementation" feedback forms ○ Neighborhood coalition feedback forms ○ Set of recommendations for improving process in future implementations 	\$24,000	October 2009
18. Presentations to Commission, Community and School District/s	<ul style="list-style-type: none"> • As requested by Commission and school district/s, present results of the EDI pilot or develop supporting materials for Commission, school district administrators, principals, and teachers. 	\$3,600	November 2009
TOTAL		\$134,000	

CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY

RESOLUTION NO. ___-09-C&FC

April 1, 2009

A RESOLUTION OF THE CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY DIRECTING THE EXECUTIVE DIRECTOR TO PREPARE AND NEGOTIATE A SECOND AMENDMENT TO AGREEMENT PS-49 WITH REGENTS OF THE UNIVERSITY OF CALIFORNIA (University of California, Los Angeles, Center for Healthier Children, Families and Communities), TO PROVIDE SERVICES RELATED TO IMPLEMENTING PHASE 2 OF THE EARLY DEVELOPMENT INDEX PROJECT; AND, AUTHORIZING APPROVAL AND EXECUTION OF SUCH AMENDMENT TO AGREEMENT ON BEHALF OF THE COMMISSION

WHEREAS, in order to facilitate the creation and implementation of an integrated, comprehensive, and collaborative system of information and services to enhance optimal early childhood development, the legislature adopted legislation set forth in the California Children and Families Act of 1998, Health and Safety Code Section 130100, *et seq.* (as amended, the "Act") implementing the Children and Families First Initiative passed by the California electorate in November, 1998 and establishing the California Children and Families Commission and County Children and Families Commissions, including this Children and Families Commission of Orange County ("Commission"); and

WHEREAS, Commission adopted its Strategic Plan to define how funds authorized under the Act and allocated to the Commission should best be used to meet the critical needs of Orange County's children prenatal to five years of age as codified in the Act; and

WHEREAS, the Executive Director and Commission Counsel have prepared a standard Master Agreement for Consultant/Professional Services ("Master Agreement"), which was approved by the Commission; and

WHEREAS, On March 5, 2008, Commission authorized Agreement PS-49 with Regents of the University of California (University of California, Los Angeles, Center for Healthier Children, Families and Communities), in the amount of \$208,000 for the term December 1, 2007 through November 30, 2008; and

WHEREAS, On December 3, 2008, Commission authorized a First Amendment to Agreement PS-49 with Regents of the University of California (University of California, Los Angeles, Center for Healthier Children, Families and Communities), adding an amount not to exceed \$90,000 and extending the term of the Agreement through April 30, 2009; and

WHEREAS, the Commission desires to enter into a Second Amendment to Agreement PS-49 with Regents of the University of California (University of California, Los Angeles, Center for Healthier Children, Families and Communities), referred to as the "Professional" in Agreement PS-49 to extend the term of the Agreement through November 30, 2009 and add an amount not to

exceed \$134,000 and a total maximum obligation not to exceed \$437,000 to implement Phase 2 of the Early Developmental Index as described in the April 1, 2009 staff report for this Agenda Item; and

WHEREAS, Professional desires to enter into the Second Amendment to the Agreement in furtherance of the purposes of the Act and the Strategic Plan on the terms and conditions set forth in the applicable Second Amendment to Agreement; and

WHEREAS, Commission has reviewed the staff report for the April 1, 2009 Commission meeting relating to services to be provided and hereby finds and determines that the proposed Second Amendment to Agreement PS-49 is in furtherance of and consistent with the Commission's Strategic Plan; and

WHEREAS, Commission desires to authorize the Commission Chair and Commission Clerk to execute the Second Amendment to Agreement PS-49 with Professional, to extend the term of the Agreement through November 30, 2009 and add an amount not to exceed \$134,000 and a total maximum obligation not to exceed \$437,000 to implement Phase 2 of the Early Developmental Index as described in the April 1, 2009 staff report for this Agenda Item; and

NOW, THEREFORE BE IT RESOLVED BY THE COMMISSIONERS OF THE CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY AS FOLLOWS:

Section 1 Commission finds and determines the foregoing Recitals are true and correct and are a substantive part of this Resolution.

Section 2 Commission authorizes the Executive Director, or designee, to prepare and negotiate the terms, conditions and final form of a Second Amendment to Agreement PS-49 with the Professional, to extend the term of the Agreement through November 30, 2009 and add an amount not to exceed \$134,000 and a total maximum obligation not to exceed \$437,000, to provide services related to implementing phase 2 of the Early Development Index as described in the April 1, 2009 staff report for this Agenda item and scope of services referenced therein; and

Section 3 The approval by the Executive Director or designee of the final Second Amendment to Agreement PS-49 shall be conclusively evidenced by the execution of such Second Amendment to Agreement PS-49 by the Commission Chair and delivery thereof to the Commission Clerk.

Section 4 Commission hereby approves the Second Amendment to Agreement PS-49 with the Professional, to extend the term of the Agreement through November 30, 2009 and add an amount not to exceed \$134,000 and a total maximum obligation not to exceed \$437,000, to implement phase 2 of the Early Development Index project as described in the April 1, 2009 staff report for this Agenda Item.

Section 5 The Commission Chair and the Clerk of the Commission are hereby authorized to execute and attest, respectively, the Second Amendment to Agreement PS-49 on behalf of the Commission.

Section 6 A copy of the final Second Amendment to Agreement PS-49 when executed by the Commission Chair and attested by the Clerk of the Commission shall be appended hereto as a

part of Exhibit A to this Resolution. Exhibit A is hereby fully incorporated as a part of this Resolution by this reference and made a part hereof. The final executed Second Amendment to Agreement shall be placed on file in the office of the Clerk of the Commission.

Section 7 In addition to the authorization of Section 2 above, the Executive Director, or designee, is hereby authorized, on behalf of the Commission, (i) to sign all documents necessary and appropriate to carry out and implement the Amendment to Agreement(s), (ii) to cause the issuance of warrants, (iii) to administer the Commission's obligations, responsibilities, and duties to be performed under such agreement(s), and (iv) during the term thereof to provide waivers, administrative interpretations, and minor modifications of the provisions of such agreement(s) in the furtherance thereof.

Section 8 The Clerk of the Commission shall certify to the adoption of this Resolution.

The foregoing resolution was passed and adopted by the following vote of the Children and Families Commission of Orange County on April 1, 2009 to wit:

AYES Commissioners: _____

NOES: Commissioner(s): _____

EXCUSED: Commissioner(s): _____

ABSTAINED: Commissioner(s) _____

CHAIR

STATE OF CALIFORNIA)
)
COUNTY OF ORANGE)

I, DARLENE J. BLOOM, Clerk of the Commission of Orange County, California, hereby certify that a copy of this document has been delivered to the Chair of the Commission and that the above and foregoing Resolution was duly and regularly adopted by the Children and Families Commission of Orange County.

IN WITNESS WHEREOF, I have hereto set my hand and seal.

DARLENE J. BLOOM
Clerk of the Commission, Children and Families Commission of
Orange County, County of Orange, State of California

Resolution No: ___-09-C&FC

Agenda Date: April 1, 2009

Item No. ___



I certify that the foregoing is a true and correct copy of the Resolution adopted by the

DARLENE J. BLOOM, Clerk of the Commission

By: _____
Deputy

EXHIBIT A TO RESOLUTION OF COMMISSION

(Attach copy(ies) of final executed Second Amendment to Agreement PS-49)